THE NAVAJO NATION LEGISLATIVE BRANCH INTERNET PUBLIC REVIEW PUBLICATION



LEGISLATION NO: <u>0028-25</u>

SPONSOR: George H. Tolth

TITLE: An Action Relating to the Naabik'íyáti' Committee; Responding to the United States Department of Education's "Dear Colleague" Letter Dated February 14, 2025; Reaffirming the Political Classification of the Navajo Nation and its Citizens; Urging the United States to Honor and Uphold its Treaty and Trust Obligations

Date posted: <u>March 10, 2025 at 4:02 PM.</u>

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LEGISLATIVE SUMMARY SHEET

Tracking No. 0028-25

DATE: March 7, 2025

TITLE OF RESOLUTION: AN ACTION RELATING TO THE NAABIK'İYÁTI' COMMITTEE; RESPONDING TO THE UNITED STATES DEPARTMENT OF EDUCATION'S "DEAR COLLEAGUE" LETTER DATED FEBRUARY 14, 2025; REAFFIRMING THE POLITICAL CLASSIFICATION OF THE NAVAJO NATION AND ITS CITIZENS; URGING THE UNITED STATES TO HONOR AND UPHOLD ITS TREATY AND TRUST OBLIGATIONS

PURPOSE: This proposed resolution will provide the Navajo Nation's response to the February 14, 2025, "Dear Colleague" letter issued by the Department of Education.

FINAL AUTHORITY: Naabik'íyáti' Committee

VOTING REQUIREMENT: Simple Majority

This written summary does not address recommended amendments as may be provided by the standing committees. The Office of Legislative Counsel requests each Council Delegate to review each proposed resolution in detail.

OLC No. 25-086-1

5-DAY BILL H	DLD PERIOD: Naabik	'íyáti' Committee
Posting End D		
Eligible for Ac		
. 1	PROPOSED STANDING COMMITTEE RESOLUTION	
2	25 th NAVAJO NATION COUNCIL – Third Year, 2025	
3	INTRODUCED BY	
4	1 1 105	
5	4 mil cm	
6	(Sponsor)	
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9	TRACKING NO. <u>0028-25</u>	
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. 11	AN ACTION RELATING TO THE NAABIK'ÍYÁTI' COMMITTEE;	
12	RESPONDING TO THE UNITED STATES DEPARTMENT OF EDUCATION)N'S
13	"DEAR COLLEAGUE" LETTER DATED FEBRUARY 14, 2025; REAFFIRM	1ING
14	THE POLITICAL CLASSIFICATION OF THE NAVAJO NATION AND I	тя
15	CITIZENS; URGING THE UNITED STATES TO HONOR AND UPHOLD	ITS
16	TREATY AND TRUST OBLIGATIONS	
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18	WHEREAS:	
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20	A. The Navajo Nation established the Naabik'íyáti' Committee as Navajo N	Jation
21	Council standing committee and as such empowered the Naabik'iyati' Commit	tee to
22	coordinate all requests for information, appearances and testimony relation	ng to
23	proposed county, state and federal legislation impacting the Navajo Nation. 2 N	I.N.C.
24	§§ 700(A), 701(A)(6).	
25	B. The Navajo Nation has a government-to-government relationship with the U	Jnited
26	States of America.	
27	C. On February 14, 2025, the United States Department of Education	(the
28	"Department") issued a "Dear Colleague" letter, attached as Exhibit A, to educ	cation
29	institutions and entities across the United States in which it outlined its interpre	tation
30	of Title IV of the Civil Rights Act, the Equal Protection Clause of the	U.S.
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Constitution, and other relevant authorities and advised that relying on race, color, or national origin for education programs and entrance into academic institutions is a violation of federal law.

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- D. As a result, the Department of Education informed that it will "will vigorously enforce the law on equal terms as to all preschool, elementary, secondary, and postsecondary educational institutions, as well as state educational agencies, that receive financial assistance."
- E. The letter does not mention that federal funds that are provided to Indian Tribes and Tribal Organizations are not based on race, but through a political classification as a government.
- F. Education programs that serve Navajo and other American Indian and Alaskan Native students do not fall under the category of race, color, or national origin as doing so would undermine tribal sovereignty and the unique legal relationship between Indian Tribes and the United States.
- G. The U.S. Supreme Court in *Morton v. Mancari*, 417 U.S. 525 (1974), upheld a hiring preference for Indian at the Bureau of Indian Affairs reasoning that because the challenged statute defined "Indian" as a person belonging to a "federally recognized tribe," the classification was not directed towards a "racial group" but was instead political in nature.
- H. It is imperative to recognize the United States' long-standing trust and treaty obligations. Treaties with Indian nations are the "supreme law of the land" as recognized by the U.S. Constitution. U.S. Const. art VI. Cl.2.

I. For Indian tribes like the Navajo Nation, the political relationship with the federal government is enshrined in bilateral treaties authorized by the Treaty Clause of the U.S. Constitution, agreements by definition between sovereigns, and not "races." U.S. Const. art VI. Cl.2.

J. Federal funding for education of Navajo children is a fulfillment of treaty promises to provide for the welfare of tribal sovereigns and their children 25 U.S.C. 1901(2) (finding that "Congress, through . . . treaties . . . has assumed the responsibility for the protection and preservation of Indian tribes and their resources," and that "there is no

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resources more vital to the continued existence and integrity of Indian tribes than their children, and that the U.S. has direct interest, as trustee, in protecting Indian children."

K. The duty to uphold treaty obligations with Indian tribes demonstrates the government's compelling interest in providing federal funds and services. For the Navajo Nation, the U.S. has entered into two treaties promising to protect Navajo people and their children.

- L. In the Treaty of 1849, the U.S. promised to "so legislate and act as to secure the permanent prosperity and happiness of said Indians." Treaty with the Navajo art. XI, Sept. 9, 1849, 9 Stat. 974.
- M. In the Treaty of 1868, the U.S. promised to secure the education and welfare of Navajo children. Treaty with the Navajo art. VI, June 1, 1868, 10 Stat. 655.
- N. To the Navajo Nation, federal funding is a direct fulfillment of treaty obligations to promote the care and education of Navajo children and the preservation of the Navajo Nation's prosperity, through continuing the culture of the Navajo Nation through its ongoing connection to its children. The repeated promises made for the welfare of tribal children manifest a trust obligation not only to tribal nations as a whole, but also to individual Indian children.
- O. The U.S. Constitution specifically identifies Indian tribes as unique, and the U.S. Supreme Court has time and again affirmed the principle that U.S. actions that deliver on trust and treaty obligations to Indian tribes, tribal citizens, and tribal communities do not run afoul of the U.S. Constitution's equal protection requirements. The federal government's trust responsibility to Indian tribes is a legally enforceable fiduciary obligation on the part of the U.S. government to protect tribal lands, rights, and resources. It also includes fulfilling federal treaty obligations and other agreements with Indian tribes. The Trust obligations include providing basic services such as education, health care, and social services. The agencies charged with the trust obligation to assist tribes in the operation of schools and education is the Department of Education and the Department of Interior.

P. Through the treaty and trust obligations, consultation is required between the federal government and Indian tribes. The Department of Education promulgated a consultation policy titled, U.S. Department of Education Consultation and Coordination with American Indians and Alaskan Tribal Governments ("Consultation Policy") which requires the Department to provide written notification to Indian tribes of proposed program change or initiatives that may potentially impact Indian Tribes. The Consultation Policy also provides consultation to be achieved in various manners, including but not limited to, face-to-face meetings at the local, regional and national levels, roundtables, and teleconferences.

Q. The Dear Colleague Letter dated February 14, 2025, has caused widespread concern for students and educators across the Navajo Nation.

THEREFORE, BE IT RESOLVED:

- A. The Navajo Nation hereby requests for tribal consultation in which the Department of Education can provide additional information to Navajo leadership concerning the potential impacts on the Navajo Nation and its citizens.
- B. The Navajo Nation hereby requests the Department of Education to ensure all Department of Education employees are informed about the unique political status of Indian tribes and that such is not considered a racial classification that would fall under the framework of Diversity, Equity, and Inclusion (DEI) initiatives.
- C. The Navajo Nation hereby reaffirms the Treaty of 1849 and Treaty of 1868 and urges the United States and its agencies to uphold all treaty and trust obligations to protect the rights, lands, and resources of the Navajo Nation and its citizens.
- D. The Naabik'íyáti' Committee hereby authorizes the Navajo Nation President, and the Navajo Nation Speaker to take all steps necessary to advocate for the Navajo Nation's position with respect to this resolution.